Public Document Pack



AUDIT COMMITTEE Supplementary Agenda

Date Thursday 20th July 2023

Time 6.00 pm

Venue Crompton Suite, Civic Centre, West Street, Oldham, OL1 1NL

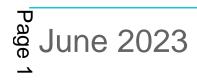
MEMBERSHIP OF THE AUDIT COMMITTEE Councillors Akhtar, Al-Hamdani, S. Bashforth, Birch, Davis, Ghafoor, Salamat, Sykes and Woodvine

Item No

8 2022/23 Fundamental Financial Systems Audit Outcomes and Action Plan in respect of Direct Payments and Community Home Care (Pages 1 - 38)

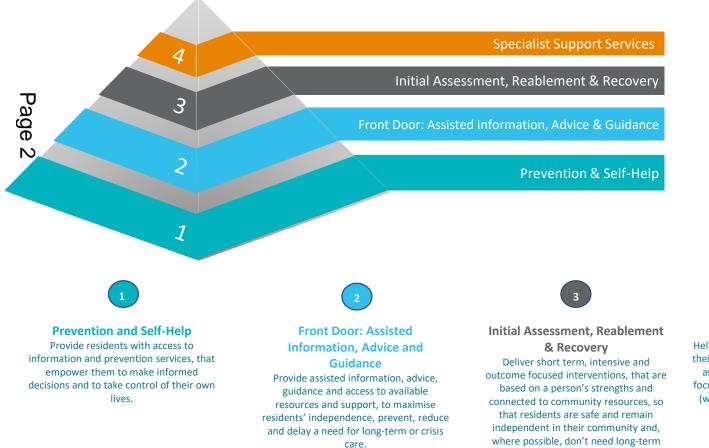
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Adult Social Care Target Operating Model





The Target Operating Model (TOM) Refresh and Update





Specialist Services

Help people to find the right solutions to their support needs, enabling them to be as independent and safe as possible, focussing on the most vulnerable people (with the most complex needs), whilst meeting statutory duties and responsibilities

support.

The Target Operating Model (TOM) Level 1

Description Prevention and Self-Help

Provide residents with access to information and prevention services, that empower them to make nformed decisions and to take control of their own lives.

- Prevention and self-help
- Online information and advice
- Self-triage
- Multi-disciplinary neighbourhood hubs
- Voluntary & Community Sector support
- Universal services
- Health Service links
- Carers Support

Outputs/Outcomes

- An increase in requests for support successfully managed through advice and guidance (online, by telephone and face to face)
- The development of a strategic performance dashboard that oversees impact of the reform programme in its entirety

Key areas for development

- Further development of the access points and information / services available to support the development of the TOM (resident and professional focus)
- Further development of impact assumptions for each individual reform areas with tracking, data and financial implications aligned.
- Digital transformation across resident facing services and in house automation and streaming.



TOM L1

SRO – Charlotte Walker Assistant Director- ASC Reform & Improvement

Deputy – David Garner

Head of Business Strategy and Performance Adult Social Care

High Level Timescale

Phased implementation from April 2023

The Target Operating Model (TOM) Level 2 and 4

Description

The development of a strengths based front door and placed based adult social care model of fundamental to the delivery of the principles of the TOM.

L2 and 4 of the TOM have been grouped together as 2 of the statutory delivery elements of the adult social care. Its main aims are to ensure a timely, proportionate and quality service to the people of Oldham.

Key areas for development

- Further development of a robust ARCC service as the main front door and development of the enablers that will improve and support a strengths based approach
- The further development of a placed based model of care for L4 of the TOM
- The development of a strategic and operational data set for both areas of the TOM

HOME HOME Services Services **SRO - Hayley Eccles** Assistant Director of Operations

Deputy

Aneeq Mushtaq Head of Operations – Community Adult Social Care, Lisa Entwistle Head of Client Services and

Prevention – Adult Social Care

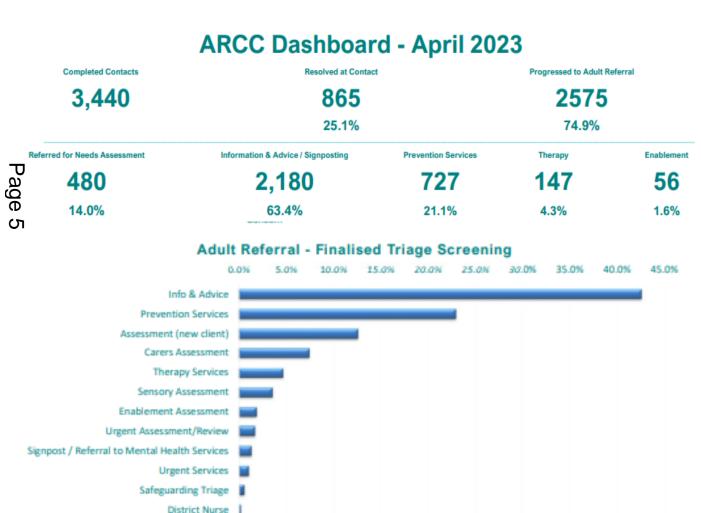
High Level Timescale

• May 2023 – Jan 2024

Outputs/Outcomes

- An increase in the number of calls the ASC that result in services other than traditional SC services being offered (VCSE, advice and guidance, etc)
- A reduction in waiting list and times for assessment, review and increase in the reduction of statuary service commissioned

The Target Operating Model (TOM) Level 2



Oldham Council

The Target Operating Model (TOM) Level 3

Description

Level 3 of the Target Operating Model is likely to be a challenging area for development but equally will carry a high level of impact for the residents of Oldham.

It is one of the areas that will require a whole system approach in order to develop the model. It realise several agencies and often complex funding rangements (sometimes non recurrent monies) run the services.

There are NHS (LCO and NCA) workstreams that have high levels of interdependency with this area of the LAs TOM developments.

Key areas for development

- SWAT analysis of current services provided
- Development of a data performance dashboard
- Increasing available capacity with the totality of the enablement offer
- Staff training, supporting the change in process and culture with our teams across the system
- · Developing a strengths based crisis offer

Outputs/Outcomes

- An increase in the number of people that access enablement
- An increase in the number of people returning to baseline on discharge from the service
- An increase hospital avoidance
 enablement
- Other



SRO - Rob Jackson (Interim) Managing Director

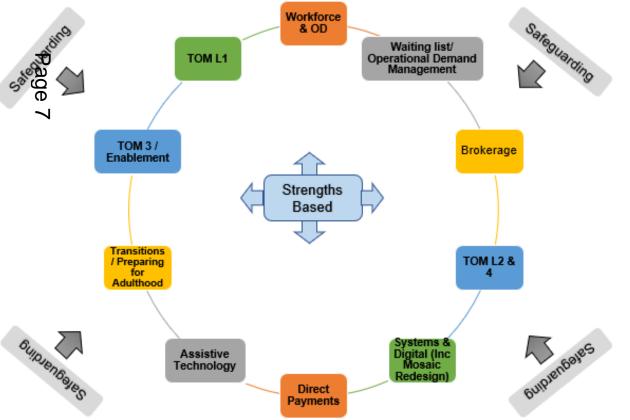
Lead – Dan Cassell Head of Reform

High Level Timescale

Enablement and assessment phased implementation April 2023

ASC Whole system Improvement Plan Update Plan

FINAL PROGRAMME PRIORITIES



Programmes of Work:

The Areas selected are based on:

- Feedback from CQC peer review
- Prioritisation discussions/workshops
- Continuation of Phase 2 work
- Areas identified as high risk by DMT members
- Areas identified as key enablers to the deliver of the TOM/ASC Strategy

6

ASC Whole system Improvement Plan CQC Peer Review Feedback

Oldham ASC Assurance Preparation Challenge

March 2023



Adult Social Care Whole Service Improvement Programme

Phase 3

May 2023

V3.0



Act O CQ0 From Product	Introduction		Programme Prioritise Heat Map (prioritise)	Projects by Theme	Glossary	Governance	Co Production	High level Plan	Assurance Matrix	CQC Peer Review	Other Activities	Next steps
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Adult Social Care (ASC) Reform & Improvement

Ensures provision and delivery of high performing services which are statutorily compliant, which safeguard vulnerable adults and ensure compliance with regulatory and inspection requirements.

Programme Purpose (The Origin)

The Adult Social Care Change & Improvement Programme sets out to deliver a refocused and transformed adult social care service in Oldham, which is built around the principles of the Health and Care Act 2022, as well as the government's 10-year vision for support and care. The programme will also encapsulate wider reform and transformation activities including LPS, MioCare Review, Blended Roles and Achieving Better Outcomes to deliver one coherent reform programme for the directorate.

The ASCCI programme will ensure that the right services are available, in the right place and that prevention, digital and strength-based approaches form a golden thread through the service.

The programme will support the realisation of our Adult Social Care vision:

"Supporting you to be independent, healthy, safe and well"

Programme Purpose (Phase 3)

The Adult Social Care changes since then.....

- Charging Reform paused
- LPS paused
- CQC peer challenge completed- embed feedback
- Review of service reform priorities and activity on balance with system pressures, service risks and managing to meet statutory requirements whilst modernising the service and aiming for outstanding!

troduction	Phase 2 Projects	y Projects	rogramme Prioritise	Heat Map prioritise)	rojects by Theme	Glossary	overnance	Co roduction	ligh level Plan	ssurance Matrix	CQC Peer Review	Other Activities	lext steps
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INTRODUCTION

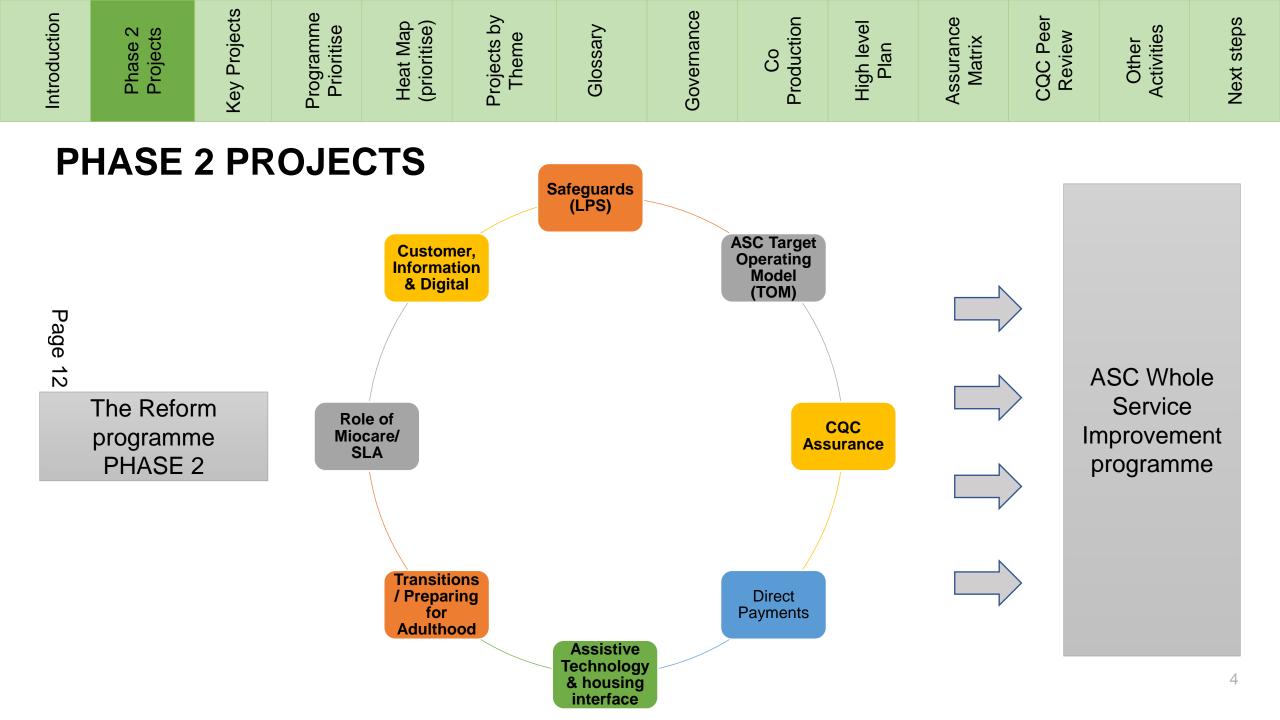
Phase 1

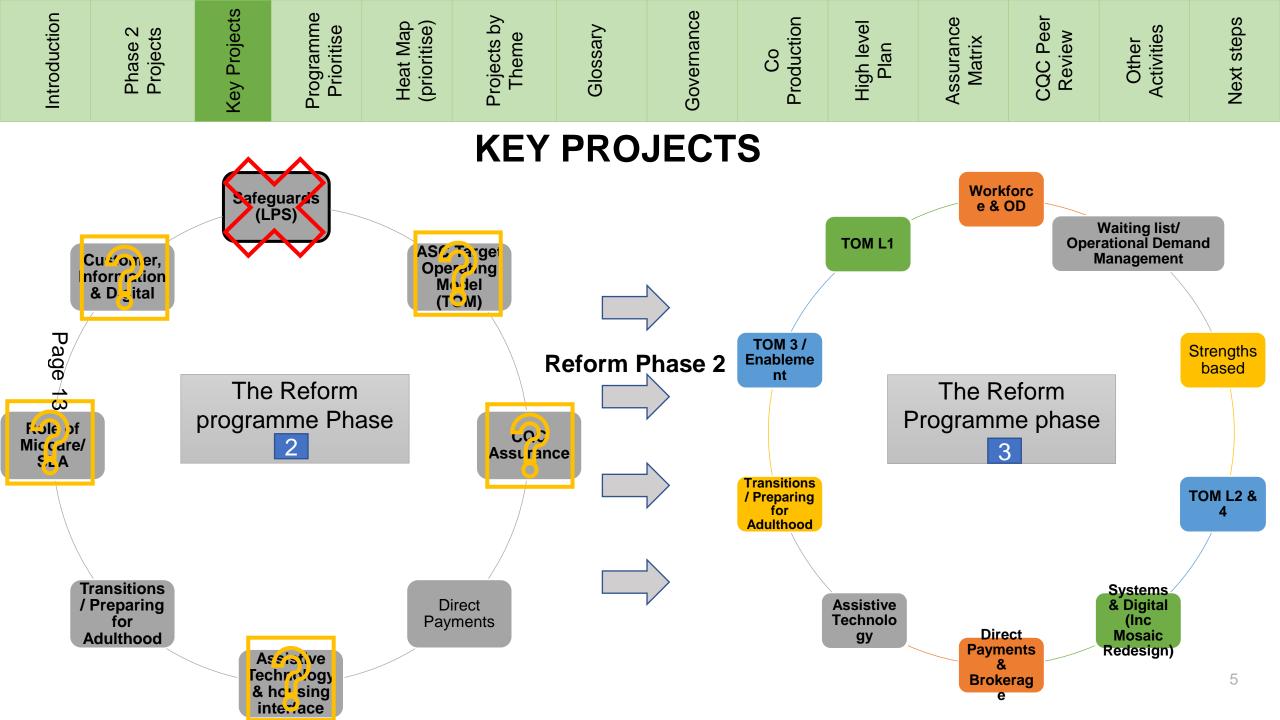
A businesses case developed to support the Governments Charging Reform Programme Phase 2 8 areas of reform developed, TOM launched with staff focused on LPS, CQC preparation and quality improvement and capacity and demand management

Phase 3

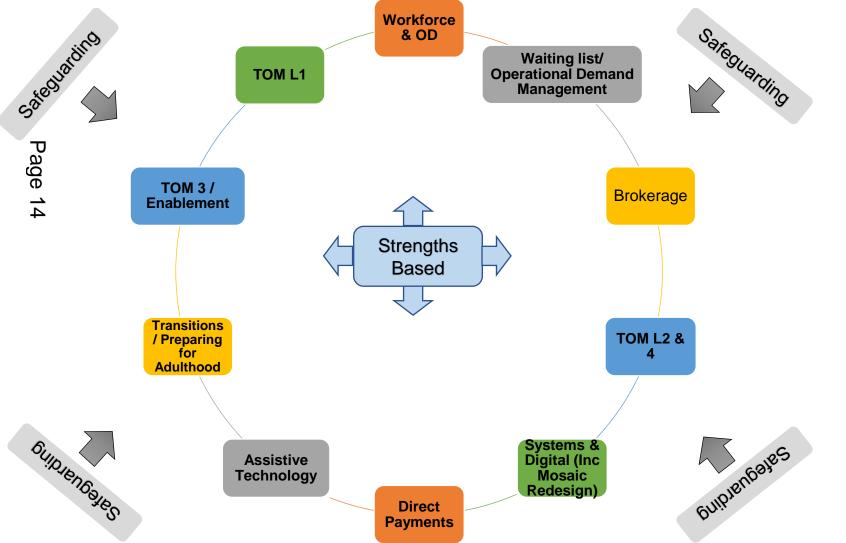
11 areas of reform developed based on delivering the TOM, peer review feedback, risk to delivery of statuary services.

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FINAL PROGRAMME PRIORITIES



Programmes of Work:

The Areas selected are based on:

- Feedback from CQC
 peer review
- Prioritisation
 discussions/workshops
- Continuation of Phase 2
 work
- Areas identified as high risk by DMT members
- Areas identified as key enablers to the deliver of the TOM/ASC Strategy

Introductio	tion
Phase Project	ts 2
Key Proje	ects
Programm Prioritise	se
Heat M (prioritis	Map itise)
Projects Theme	e
Glossar	ry
Governar	nce
Co Productio	ion
High lev Plan	vel
Assurar Matrix	ce
CQC Po Reviev	eer v
Other Activities	Se Se
Next step	sde

PRIORITISATION HEAT MAP





Prioritisation

- The tool used has been developed by Oldham Council.
- The questions for assessment focused on finance and quality
- To note, there is no consideration of statuary duties as a part of the assessment.
- Forms only a part of ASC prioritisation process

	ntroduction	Phase 2 Projects	key Projects	² rogramme Prioritise	Heat Map (prioritise)	Projects by Theme	Glossary	Bovernance	Co Production	High level Plan	Assurance Matrix	CQC Peer Review	Other Activities	Next steps
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PROGRAMME PRIORITIES BY THEME

The Development, Mobilisation and measurement of the Target Operating Model	Our people, Our processes, Our Systems	Capacity/Demand and quality of outcome
 Level 1 TOM Level 2 and 4 TOM Level 3 TOM Strengths Based Programme 	 Workforce and Organisational development Brokerage Systems Digital Assistive Tech Transitions 	 Direct Payments Waiting lists operational capacity and demand High cost packages of care

Page 16

Assuran Matrix Review	odt	Gloss overr rodu Pla	Glossar	^o rojects b Theme	ΤФ	Prioritise	ey Projec	ha roj	ŏ
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Strengths Based

A focus on individuals' strengths (including personal strengths and social and community networks) and not on their deficits. Strengths-based practice is holistic and multidisciplinary

DSSAR

Direct Payments

Direct payments allow service users to receive cash payments from the local authority instead of care services. This can give them much more flexibility and greater control of their support package.

Level 3 TOM

Deliver short term, intensive and outcome focused interventions, that are based on a person's strengths, so that residents are safe and remain independent in their community and, where possible, don't need long-term support.

Assistive Tech

Assistive technology is any device, system or equipment designed to assist you with everyday activities. They are intended to support you to stay safe and independent in your own home for as long as possible.

Co Production

Co-production is an approach where people, family members, carers, organisations and professionals work together in an equal way, sharing influence, skills and experience to design, deliver and monitor services and projects.

Level 4 TOM

Help people to find the right solutions to their support needs, enabling them to be as independent and safe as possible, focussing on the most vulnerable people, whilst meeting statutory duties and responsibilities

TOM

The Target Operating Model is the high-level representation of a ASCs vision that helps drive and steer the organisation to a new and optimised resident first, strengths based way of working

Level 1 TOM

Prevention and Self-Help Provide residents with access to information and prevention services, that empower them to make informed decisions and to take control of their own lives.

Deflection

Where information or different ways of accessing help result in the resident not needing to contact the council services directly

ARCC

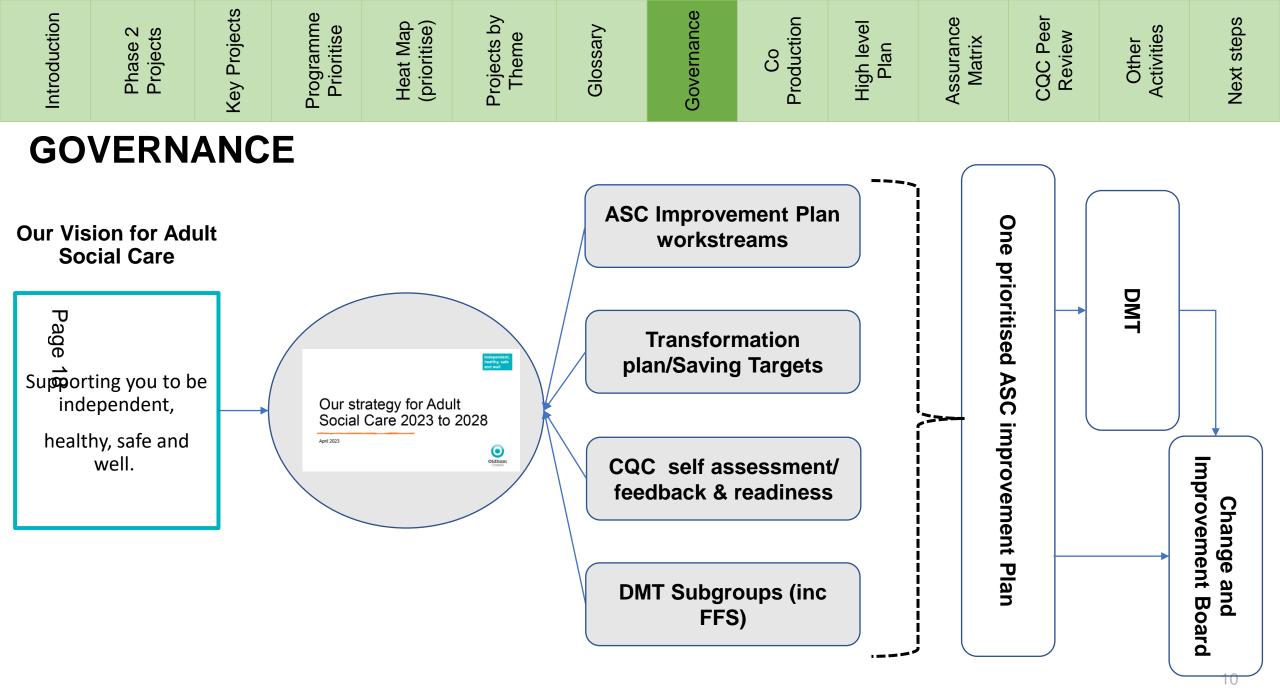
Adult Referral contact Centre. ASC front door for enquires (not including safeguarding).

Level 2 TOM

Provide assisted information, advice, guidance and access to available resources and support, to maximise residents' independence, prevent, reduce and delay a need for long-term or crisis care.

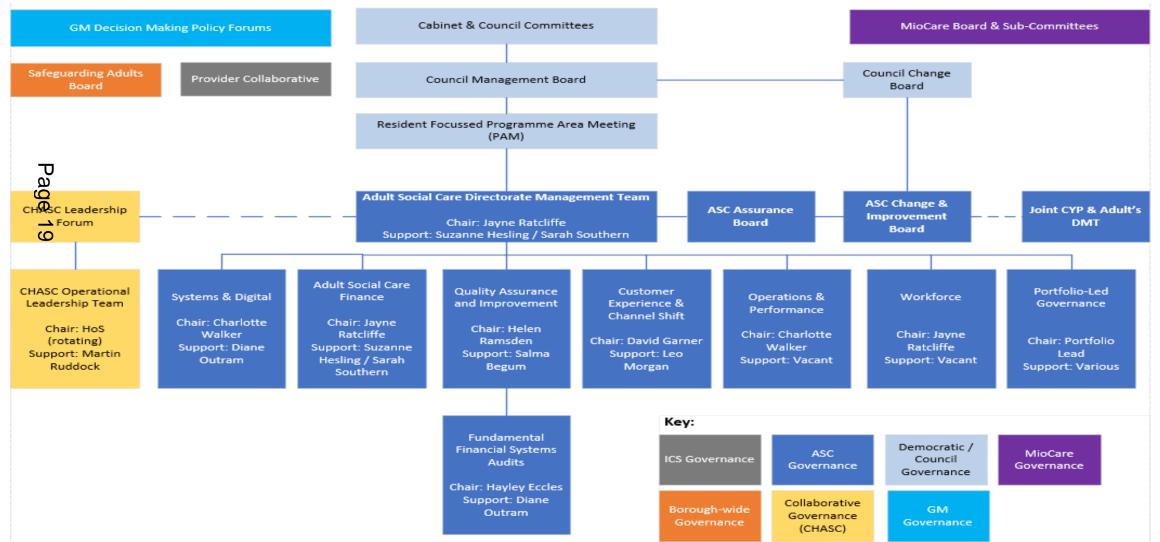
Avoidance

When contact has been made with services and by using a strengths based resident first approach a persons care is less intensive with better outcomes and better value.

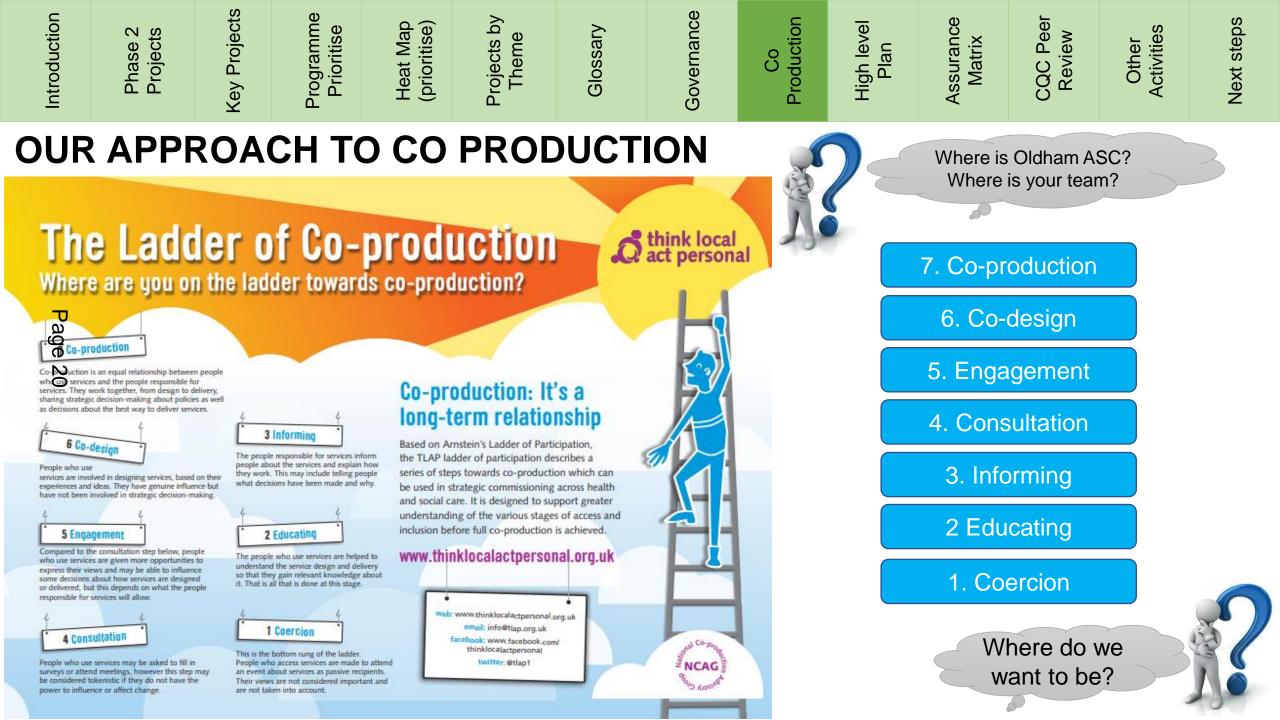


As As Hi Pre 30 G Jre pre 6 As P P	ntroduction	Phase 2 Projects	key Projects	Prioritise	Heat Map (prioritise)	Projects by Theme	Glossary	Bovernance	Co Production	High level Plan	Assurance Matrix	CQC Peer Review	Other Activities	Next steps
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ASC GOVERNANCE STRUCTURE



11



Introduction	Phase 2 Projects	Key Projects	• •	Programme Prioritise Heat Map	(prioritise)	Projects by Theme	Glossary	Governance	Co Droduction	Production	High level Plan	Assurance	Matrix	CQC Peer Review	Other	Activities	Next steps
Project		SRO	De	eputies/ Lead / Pm		Purp	ose	Repo	ts to	Sı	ubgroup/ activ	vity	Deper links	ndencies /	Ті	imefram	ie
Assistive Technology		Helen		on (SM3 Vacancy) - Justine Addy		-	te business case to offer in Oldham	Chang Board	je		eds establishin R to change bo vity	-		els of the TON ement/ MioCar	éJι	uly '23 th	intensive nen role out ndations
Direct paymo	ents	Hayley (CW)		<i>.</i>	Financial, provider, reputational, client risk			Chang Board	•	Review Panel & Audit Panel ?HLR to DMT needed?			across brokei	ational capacity s Ops & rage s savings - DP	m cł	months, process change, learning &	
ව Stren gt hs Ba Practice 	ased	Hayley (CW)		Alison O	Aneeq linked to corporate SB agenda Wider working group ?ImPower – business case? For Communities of Practice		ASCCIB?		TOM Steering group currently – ??TOR in place? *refresh		-	chang	orate SB	thro pro lea	ot roll ou ough sur ocess cha rning & o oact	ange,	
Systems & E (to include M Redesign)	-	Charlotte	Dav		To include the business 'digital' elements and systems, also front facing self assessment etc. £ax etc ??		Cyceng		SysDig refresh to include reps across portfolios			MOSAIC retender SCES & Digital Steering group Corporate drivers/ enablers		Immediate scope of what's needed in MOSAIC (whole system and more internally) longer term plan		eded in (whole nd more) longer	
TOM L1 (cus information digital) inc elements of Charging ref	&	Charlotte		<i>r</i> id / Alison - Adelle	Self-s	service	place based focus	ASCC	ΙB	<u>Cus</u> Digi	M Steering gro stomer Informa tal Plan Updat 323.xlsx	ation	cost a Engag	formation/ avoidance gement tive tech w	12	2 month	S

Introduction	Phase 2 Projects		Key Projects	Programme Prioritise	Heat Map	(prioritise) Projects by Theme	Glossary	Governance		Co Production		High level Plan	Assurance	Matrix	CQC Peer Review	Other Activities	Next steps
Project		SF	२०	Deputies/ Lead	l / Pm	Purp	OSE		Reports	s to	Sul	bgroup/ activ	vity	Deper links	ndencies /	Timefran	ne
TOM L2 and Page 22	4	Hayle (CW)		Aneeq / Lisa (SN Vacancy)		Workforce shift to sup deflection and only m specialist teams. Wo and moves, role chan group and change bo reports/ HLR?	ost complex to rkforce consu iges. TOM ste	o Itation ering	ASCCIB	3	<u>Trar</u> Tem	1 Steering gro nsf Prog Brief plate ADULT: .docx		V0.1.c Links Well 8	to MH Living & place based ng, health &	Expanded Summer Wider wo months	23
TOM L3/ Enablement		Rob	J	Dan		Enablement/ initial a location with MioCar		0- /	ASCCIB			1 Steering gro plement steer p		SLA, c capac	to MioCare creating ity to respond to health and	Expanded Summer Wider wo months	23
Transitions		Hayle (CW)	-	Aneeq / Kerry		Groups established – MOSAIC referral live, Then scope demand a	needs roll ou	t,	OSAB / ASCCIB		In pla cove	ace – CW ering		Future	issioning		ate tbc, but or demand

Introduction	Phase 2 Projects		Key Projects	Programme Prioritise	Heat Map	(prioritise) Projects by Theme	Glossary	Governance	ပိ	Production	High level Plan	Assurance	CQC Peer Review	Other Activities	Next steps
Project		SRO	O D	Deputies/ Lead	l / Pm	n Purpose (waiting lists, backlogs/ overdue reviews off D2A) *DOLS backlog ????- CQC Work ongoing in Clusters – plan being		R	Reports to		Subgroup/ activity		Dependencies / links	Timefram	e
Waiting list Managemen Operational Demand Page 23		Hayley (CW)	Va ?M 0-6 mo	neeq / Dan (SM acancy) /lartcha 6months Ax, 6- onths wider wa ts etc	.9 V	off D2A) *DOLS back	log ????- CQC sters – plan bein	pe g th	ps & erformance en SCCIB	leas	leeds subgrou st small steerir up to keep trac	ig V ck 8 E N a	Links to both Workforce (sub DMT) & Risk Assurance Board MTFS saving against Review element	6 months	phase 1
Workforce &	: OD	Charlo		m / Dan / HR – dwards	/ \\ 1111	HR, OD, recruitment, retention, SW apprentices, academy		D	DMT		Group needs re- establishing		Corporate OD/ HR	6 month p 12-18 mor 2	hase 1 hths phase
Brokerage		Helen		aire M- TBC		Financial, provider, risk	reputational, c	•	hange oard	MO	pping 9SAIC change design	s c	Operational capacity across Ops & brokerage MTFS savings - DPs	Immediate months, p change, le culture im	process earning &

ntroduction	Phase 2 Projects	key Projects	^o rogramme Prioritise	Heat Map (prioritise)	Projects by Theme	Glossary	Bovernance	Co Production	High level Plan	Assurance Matrix	CQC Peer Review	Other Activities	Next steps
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SUMMARY MATRIX ASSURANCE

	CQC Peer Review	FFS	Statuary Duties compliance	DMT Risk Mitigation	Other
Assistive Technology	\checkmark		\checkmark		
Direct payments		\checkmark	\checkmark	\checkmark	
Strengths Based Practice	\checkmark				
Systems & Digital (to include Mosaic Redesign)			\checkmark	\checkmark	
TOM L1 (customer information & digital)	\checkmark		\checkmark	\checkmark	
TOM L2 and 4	\checkmark				
TOM L3/ Enablement	\checkmark		\checkmark	\checkmark	\sim
Transitions		\checkmark			
Waiting list Management/ Operational Demand	\checkmark	\checkmark			
Workforce & OD	\checkmark	\checkmark	\checkmark	\checkmark	
Brokerage		\checkmark	\checkmark	\checkmark	



CQC PEER REVIEW FEEDBACK



CQC Peer Review Themes

The Oldham Assurance Preparation Awareness Challenge Day was held on 16 March 2023. This built on an initial data analysis of identified key metrics related to the CQC Assurance themes, a case file audit, and an assurance checklist provided by Oldham colleagues.

Full day prior to the peer challenge day with a visiting Principal Social Worker, Oldham's PSW and our Head of Strategic Safeguarding to audit a series of current service user case files

Series of interviews held remotely with specific groups of representatives across the service, various levels, and with stakeholders



- ²⁶ Feedback
- Multiple references to engaged and dedicated workforce
- ARCC/ new front door right direction and making a difference already
- Improvement focus on information sharing

Recommendations / issues / themes

- More focus and investment to support strengths based assessments and provision, prevention and to support the new Target Operating Model (TOM)
- MOSAIC system theme across discussion around challenges with the system
- Delivery of Local Authority statutory duties in Mental Health need for more assurance underpinned via formal agreements
- Capacity & demand- risk stratification to underpin waiting list management
- Ensure that ASC systems and processes generate a reliable understanding of the equality and diversity characteristics of people accessing services at each stage of the TOM and within the adult safeguarding process



The overall self-assessment of partnership working in Oldham was one of good strategic alignment and operational working relationships with some positive examples of managerial and team integration around discharge and secondary mental health. This suggests firm foundations for the ICB developments Health partners acknowledged that budget pressures on all partners can sometimes challenge joint working and can complicate the development of pooled budgets for instance. Similarly, managing the interoperability of IT systems can present issues

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Recommendations / issues / themes

- Ensure that 'co-production' as an idea is accurately conceptualised and articulated within ASC and not conflated with engagement.
- Share the evolving thinking around the prevention framework with VCFSE partners as soon as possible and use their knowledge and expertise to re-shape the early intervention and prevention offer in Oldham
- Share the evolving thinking around the prevention framework with VCFSE partners as soon as possible and use their knowledge and expertise to re-shape the early intervention and prevention offer in Oldham

Introduction	Phase 2 Projects	Key Projects	Programme Prioritise	Heat Map (prioritise)	Projects by Theme	Glossary	Governance	Co Production	High level Plan	Assurance Matrix	CQC Peer Review	Other Activities	Next steps
Area/Theme Ensuring Safety Safe systems, pathways & Transitions Safeguarding													
 Feedback Oldham colleagues were positive about The voice of the person and coproduction is an area that the SAB 								gnises it	Biressors of adiasss adiate special parvices North West				

- and proud of the work done in recent years to improve adult safeguarding, including the operation of the SAB
- Early and effective planning for adulthood and Transitions are an acknowledged area of development for Oldham and some strategic progress has been made through the creation of the Transitions Hub.
- Oldham was proud of it's progress and practice around Transforming Care and Discharge to Assess and these successes were linked to

The voice of the person and coproduction is an area that the SAB recognises it has further work to do but on an operational safeguarding basis, it was reported that as much as possible the person is involved in line with the principles of Making Safeguarding Personal

- The case audit identified issues with information sharing between agencies that led to differences in decision making and responses for the same individual when concerns were raised.
- The challenge team noted that wider system or strategic risks to ASC were not seen in the round in the conversations e.g. the transfer of financial risk, provider risks/failure, market quality etc
- Given the demands upon the system and the move to the new TOM, greater focus needs to be given to prevention within the context of Safeguarding and for the SAB

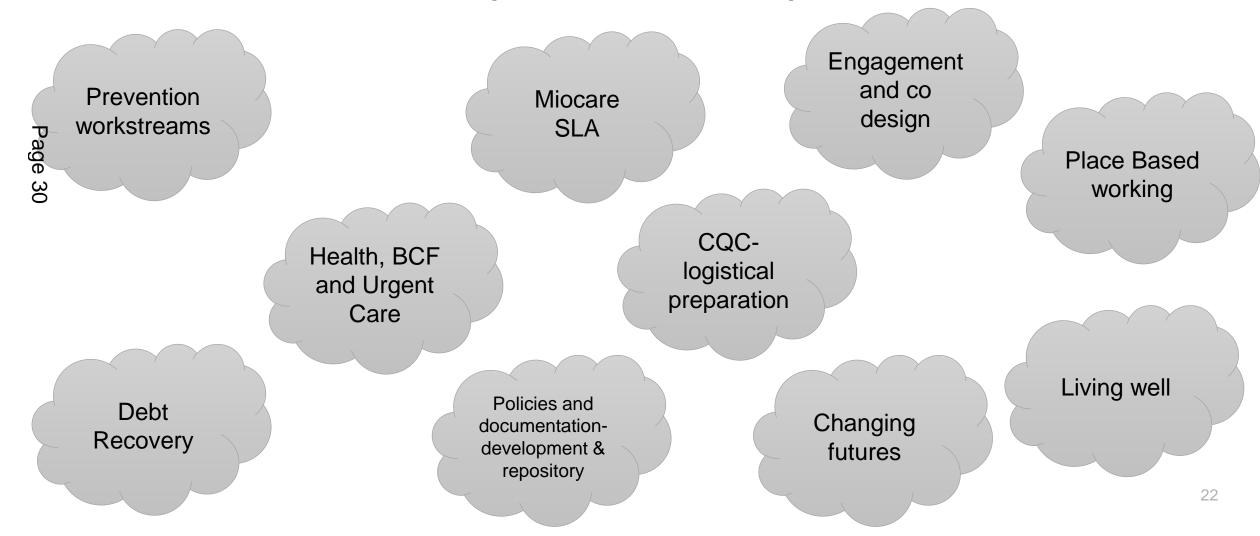
Introduction	Phase 2 Projects	Key Projects	Programme Prioritise	Heat Map (prioritise)	Projects by Theme	Glossary	Governance	Co Production	High level Plan	Assurance Matrix	CQC Peer Review	Other Activities	Next steps
Area/Theme Oldham ASC Assurance Leadership Governance Preparation Challenge Learning, improvement & innovation March 2023													
Page ⊉e	Fee Challenge Te	dback eam note	d that the										Biressors of actasss delle social services North West

- The Challenge Team noted that the ASC senior management team is still relatively newly-formed but nonetheless staff reported good visibility of senior managers along with optimism and buy-in to the proposed ASC TOM
- Urgently develop an interim EDI position statement for ASC which initially identifies a small number of priorities for 2023/24 and a plan to achieve them

Recommendations / issues / themes

- Improve the engagement and involvement of Scrutiny in the work and performance management of Adult Social Care, building on the training being provided to Elected Members
- Ensure that the voice of ASC and the statutory role of the DASS is properly represented at the ICB Board and within the Provider Collaboration

OTHER SYSTEM ACTIVITY (KEY ENABLERS)



ntroduction	Phase 2 Projects	key Projects	Prioritise	Heat Map (prioritise)	^o rojects by Theme	Glossary	governance	Co Production	High level Plan	Assurance Matrix	CQC Peer Review	Other Activities	Next steps
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NEXT STEPS

- 1. High level programme initiation slides for each project
- 2. Leadership and project sub groups
- 20 Leadership
- Detailed project plans established for each project
- 4. Reporting, measurement and risk log developed
- 5. Mobilisation
- 6. Month assurance update to ASC Change Board







Background

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Membership / Frequency /Subgroups

Workstreams

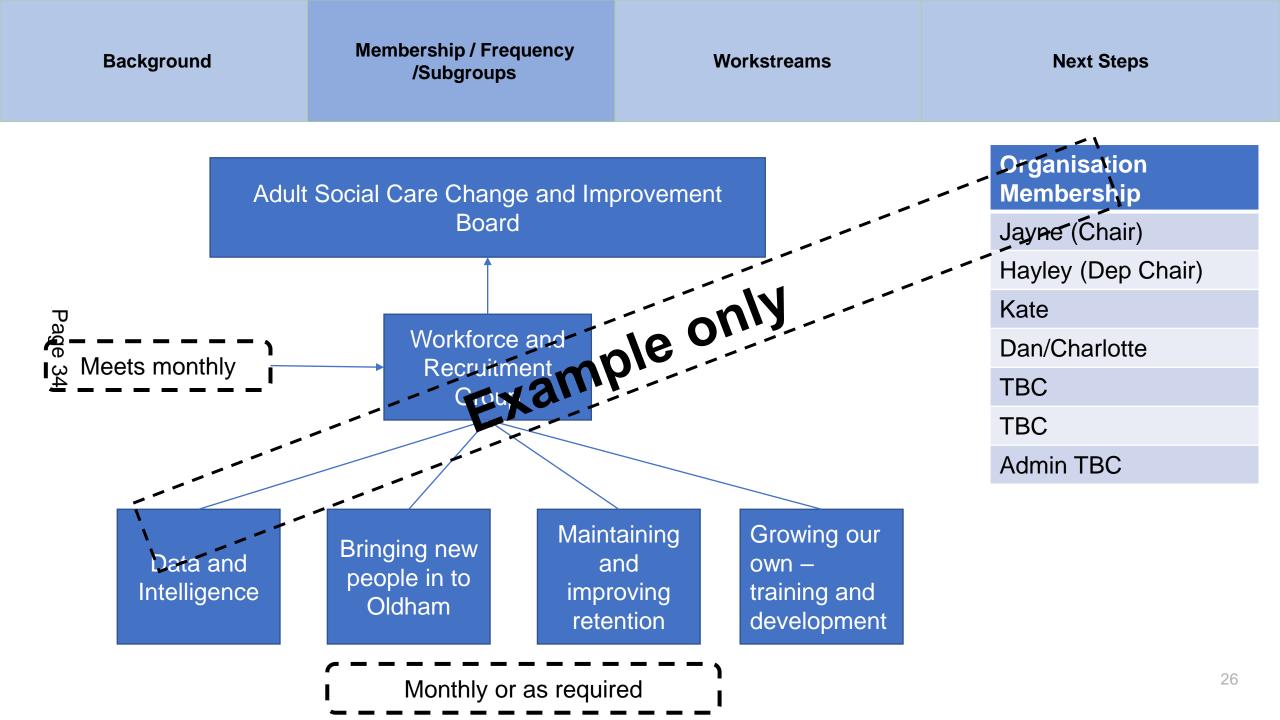
Next Steps

rample onl Page 33

Workforce has been highlighted as a significant risk by a recent peer review and via The ASC Management Board.

It will effect the delivery of the newly developed Target Operating Model and associated savings and improvements in quality in the ASC directorate.

As such the DAS has asked for the development of a work plan that will support the mitigation of this risk



Backgroun	d	Membership / Frequency /Subgroups	Workstreams	Next Steps
Area	Sho	ort term now – 6months	Medium term – 6 mon years	ths to 2 Longer term 2 years – 5 years
Data and Intelligence Page 35	 applicat Turn ov WTE gat Training investm Staffing 	f strength and weakness (number of ions) er, numbers and why aps by service across the directorate and access to (numbers and ent) breakdown (and comparison, ark across GM national), age on den etc	 Development of a workforce / strategy Development of a monthly/quiled report to assure change b progress and highlight any ris 	arterly data
Bringing new people in to Oldham	D M M Pl V Newly c Li St ro Being c	ing the profile of Oldham: AS Ads social media profile arket place events, can we tag on to CA events? Do we need our own? ace based engagements to promote orking in ASC jualified opportunities nks with collages and unis treamline recruitment process for key les ompetitive in the market egistrations fees	 Annual recruitment plan: Rolling adverts and required and the second reprised of the second reprised attendances per year Bench marking exercised learning from other authentionally (good practice annual plan) 	e e and norities

Background	d	Membership / Frequency /Subgroups	Workstreams Next Steps				
Area	Sh	ort term now – 6months	Medium term – 6 mon years	oths to 2 Longer term 2 years – 5 years			
Maintaining and improving retention Page 36	 Need to F S F V O A ir N 	onference / meeting to gain feedback o explore Recognition and celebration of existing taff and teams Rewards and enhancements /ariety and learning / sharing opportunities? A mentoring programme / learning s to ndividual and team coordunities /ore regular staff feetback sessions / ou said we did	sie only				
Growing our own – training and development	 Training gaps a Case s 	g oppertunities (formal and informal) g focussed and structured around our nd difficult to recruit areas. tudies / examples of how Oldham has his in the past					

Background

Membership / Frequency /Subgroups

Workstreams

Next Steps



- Page 37
 - agree terms of reference and finalise workstreams
 Establish monthly workforce
 - Establish monthly workforce recruitment meeting

System wide workshop to

- Nominate leadership for each sub group
- Develop detailed programme plan

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